The Mayhem of Wrongful Liberty
Documenting the Crimes of True Perpetrators in Cases of Wrongful Incarceration

Frank R. Baumgartner¹
Amanda Grigg²
Rachelle Ramírez³
J. Sawyer Lucy⁴

Copyright, Albany Law Review

Abstract: The Innocence Movement has had a profound impact on criminal law and criminal justice policy. We believe it can also contribute to ongoing reexaminations of legal and ethical theory – namely in discussions of the Blackstone Principle. As this paper shows, any discussion of this venerable principle requires attention be paid to relationship between wrongful conviction and violent crime. When the state arrests and incarcerates the wrong person, the true perpetrator remains at liberty. In many cases these individuals commit a series of crimes during this period of “wrongful liberty” (which we define as the period between the original crime and when the true perpetrator is arrested). This paper presents an account of wrongful liberty, and its relationship to legal and ethical theory, as well as a first-of-its-kind documentation of all known crimes of wrongful liberty in a single state, North Carolina. Our experience in North Carolina suggests that law students working with undergraduate students and the supervision of attorneys experienced with state criminal records databases can gather such information easily. We believe this method can and should be replicated in other jurisdictions so legal scholars can develop a more complete understanding of how wrongful liberty informs the Blackstone Principle in the context of the American criminal justice system.

When the wrong individual is incarcerated for a crime they did not commit, they suffer a terrible injustice. But they are not alone. The victims of the crime suffer in multiple ways: from a false assurance that the crime has been solved, possibly from participating as a witness leading to a wrongful conviction, and later from the consequences of exoneration. These events may leave the original crime victim doubly victimized; once by the criminal and then by the criminal

¹ Richard J. Richardson Distinguished Professor of Political Science, UNC-Chapel Hill. Frankb@unc.edu
² Lecturer, Gender Race and Identity Program, UNR-Reno. Amandagrigg@gmail.com
³ Assistant Public Defender, Gaston County Public Defender’s Office. Rachelle.Ramirez@nccourts.org
⁴ Assistant Public Defender, Wake County Public Defender’s Office. James.S.Lucy@nccourts.org
justice system. But the wrongs may also include a third category of innocent victims. When the state arrests and incarcerates the wrong person, the true perpetrator remains at liberty. In many cases these individuals commit a series of crimes during this period of “wrongful liberty”. We define this period as the time between the original crime and when the true perpetrator is arrested. In some cases, this is a period of decades, as the criminal justice system is wrongly assured that the perpetrator is in custody, but in fact they are on the street. Most studies have focused on wrongful conviction or wrongful incarceration, but we focus here on the reciprocal: when the wrong person is in custody, the true perpetrator remains, wrongfully, at liberty and therefore free to commit more crimes. Efforts to document crimes of wrongful liberty can advance public and scholarly debates over how best to balance the harms and goods at stake in our criminal justice system, in addition to expanding the scope of injustices associated with wrongful convictions.

In recent years, North Carolina has seen 36 exonerations. Of these cases, we have identified nine cases where the true perpetrator of the original crime was later convicted. Looking at the period between the crime and the later arrest of the true perpetrator, we review legal and media sources to document the crimes committed during this period. In the well-known *Picking Cotton* case, for example, the true perpetrator not only committed the two brutal rapes for which Ronald Cotton was incarcerated, but he committed six more before he was eventually arrested. Thus, there were six additional victims of the “wrongful liberty” of a guilty criminal. Our goal is to document, for one state, the number of crimes associated with such situations and thereby to expand our understanding of the social costs of wrongful incarceration. Those most directly affected include: a) the victims of the original crime; b) the person wrongfully imprisoned; c) the subsequent victims of the criminal who was wrongfully left at
liberty. Advocates for victim services are natural allies of the innocence movement but they are rarely part of the conversation partly, we think, because the crimes of wrongful liberty have never been fully recognized. We focus on North Carolina as a first step and to document the feasibility of such a project, but we hope that our project will form the basis for studies in other states as well.

This article proceeds in five parts. Part I provides a brief history of Blackstone’s principle, recent debates, and introduces the concept of wrongful liberty. Part II offers two prominent examples of individuals who committed crimes during their period of wrongful liberty. Part III. Provides a review of the somewhat limited scholarship on the harms associated with wrongful liberty. Part IV presents findings from an original survey of crimes of wrongful liberty in North Carolina, including detailed case information for one particularly tragic set of crimes of wrongful liberty. Finally, Part V offers recommendations for incorporating attention to crimes of wrongful liberty into both legal scholarship and wrongful liberty activism and research.

I. Blackstone’s Principle and Wrongful Liberty
Writing in the 18th century, English jurist William Blackstone argued that “it is better that ten guilty persons escape than that one innocent suffer.” The Blackstone principle went on to become the basis for many of our criminal justice system’s strict procedural rules including the beyond-a-reasonable-doubt standard required to secure a criminal conviction. For many years its benefits were assumed. However, in recent years there have been renewed debates about the value of Blackstone’s principle. Many defenders of the principle have emphasized the harms

---

5 WILLIAM BLACKSTONE, COMMENTARIES ON THE LAWS OF ENGLAND § 2 (Collins & Hannay. 1830). He was not the first or last to make such a claim, but the notion that a society should err on the side of false acquittals is now known as the Blackstone principle
that wrongful convictions inflict on the wrongfully convicted. Debates over Blackstone would benefit from a consideration of less well-documented harms associated with wrongful liberty. Evidence of crimes of wrongful liberty thus demonstrates that the harms of wrongful conviction are greater than previously thought.

Many arguments in favor of the Blackstone principle posit that the costs associated with false convictions are much higher than those associated with false acquittals, thus encouraging us to err on the side of acquittals. Ronald Dworkin has argued that false convictions constitute a unique moral harm and criticized utilitarian perspectives on Blackstone for failing to attend to this harm. Similarly, Harvard law professor Richard Fallon has argued that false convictions are more morally disturbing than false acquittals because the former involve the violation of fundamental rights. Utilitarian defenders of Blackstone focus on the balance of harms, arguing that convicting an innocent person involves more harms than falsely acquitting a guilty person. In these accounts, harms of wrongful conviction include the loss of liberty, stigma, and long-

---


7 These arguments fall into two main camps: deontological arguments focused on the morality of false convictions, and consequentialist arguments that weigh the costs and benefits of erring on the side of false convictions or acquittals. Supreme Court Justice Harlan espoused the latter, utilitarian argument for Blackstone while writing for the majority in In re Winship: “Because the standard of proof affects the comparative frequency of [false positives and false negatives], the choice of the standard to be applied in a particular kind of litigation should, in a rational world, reflect an assessment of the comparative social disutility of each . . . In a criminal case . . . we do not view the social disutility of convicting an innocent man as equivalent to the disutility of acquitting someone who is guilty.” In re Winship, 397 U.S. at 371, 372 (1970). See also Lawrence B. Solum, Presumptions and Transcendentalism--You Prove It-Why Should I, 17 Harv. J.L & Pub. Pol'y (1994). For a collection of authorities asserting that mistaken convictions are morally worse than mistaken acquittals see Larry Laudan, Truth, Error, and Criminal Law: An Essay in Legal Epistemology (Cambridge University Press, 2006).Larry Laudan, The Rules of Trial, Political Morality and The Costs of Error: Or, Is Proof Beyond a Reasonable Doubt Doing More Harm Than Good?, in Oxford Studies in Philosophy of Law: Volume 1 (Leslie Green & Brian Leiter eds., 2011).


term psychological harms, all echoed by the innocence movement and increasingly well-documented by scholars.\(^\text{11}\)

The most common critique of the Blackstone principle is that the theory is “insufficiently sensitive to the cost of false acquittals.” Some critics highlight the damage false acquittals cause to victims of crimes, comparing the harms of criminal victimization to the harm experienced by someone wrongfully convicted. For example, in their paper titled “Deadly Dilemmas,” Larry Laudan and Ronald Allen ask:

> In what sense can it be worse to be wrongfully convicted of murder than to be murdered?...We doubt many would share these apparent implications of the position that wrongful conviction is a worse harm than criminal victimization, at least where serious violent crimes are concerned.\(^\text{12}\)

Laudan and Allen go on to explain, “when balancing, one must decide to what extent he or she prefers false convictions to victimization.”\(^\text{13}\) These arguments present the risk of increased victimization as independent of the risk of increased false convictions. Under this view, victimization and acquittals are linked, but victimization and false convictions are discrete and in

---

\(^{11}\) Marvin Zalman defines the innocence movement as “a related set of activities by lawyers, cognitive and social psychologists, other social scientists, legal scholars, government personnel, journalists, documentarians, freelance writers, and citizen-activists who, since the mid-1990s, have worked to free innocent prisoners and rectify perceived causes of miscarriages of justice in the United States.” Marvin Zalman, Integrated Justice Model of Wrongful Convictions, An, 74 ALB. L. REV., 1468 (2010). For scholarly accounts of the harms of wrongful conviction see: Michael D Pepson & John N Sharifi, Lego v. Twomey: The Improbable Relationship Between an Obscure Supreme Court Decision and Wrongful Convictions, 47 AM. CRIM. L. REV. (2010). This rationale was used by the Supreme Court to justify the beyond-a-reasonable-doubt standard in In Re Winship. For scholarship on the harms of wrongful conviction see: Adrian T Grounds, Understanding the effects of wrongful imprisonment, CRIME AND JUSTICE (2005);Sion Jenkins, Secondary victims and the trauma of wrongful conviction: Families and children’s perspectives on imprisonment, release and adjustment, 46 AUSTRALIAN & NEW ZEALAND JOURNAL OF CRIMINOLOGY (2013);Zieva Dauber Konvisser, Psychological consequences of wrongful conviction in women and the possibility of positive change, 5 DEPAUL J. SOC. JUST. (2011);Saundra D Westervelt & Kimberly J Cook, Coping with innocence after death row, 7 CONTEXTS (2008);Saundra D Westervelt & Kimberly J. Cook, Life After Exoneration: Examining the Aftermath of a Wrongful Capital Conviction, in WRONGFUL CONVICTIONS AND MISCARRIAGES OF JUSTICE: CAUSES AND REMEDIES IN NORTH AMERICAN AND EUROPEAN CRIMINAL JUSTICE SYSTEMS (C Ronald Huff & Martin Killias eds., 2013);Jennifer Wildeman, et al., Experiencing Wrongful and Unlawful Conviction, 50 JOURNAL OF OFFENDER REHABILITATION (2011).


\(^{13}\) Id. at 83
conflict. Similarly, many other critics of the Blackstone principle highlight its potential to minimize deterrence and create more crime victims.14

Another line of Blackstone critique focuses on the harms false acquittals inflict on victims of crime. Considering the Blackstone Principle, R.L. Lippke argues that we must also factor into our evaluation the “additional anguish experienced by crime victims whose victimizers escape all punishment.”15 As he argues, victims and loved ones who must cope with a false acquittal experience “profound…disappointment and despair.”16 In the aforementioned work by Laudan and Allen, they note that acquittals result in a “failure to satisfy victims’ retributive feelings” and “lack of closure.”17

What much of this conversation misses is that false convictions and false acquittals often have similar consequences in terms of future victimization and harms to original victims.18 Specifically, false convictions resulting in wrongful liberty constitute a form of false acquittal. In

---

16 Id. At 466
18 There has been some limited attention to concerns about wrongful liberty among those debating the Blackstone principle. See Talia Fisher, The Boundaries of Plea Bargaining: Negotiating the Standard of Proof, THE JOURNAL OF CRIMINAL LAW AND CRIMINOLOGY (2007); Laudan, Truth, Error, and Criminal Law: An Essay in Legal Epistemology. 2006; Laudan, The Rules of Trial, Political Morality and The Costs of Error: Or, Is Proof Beyond a Reasonable Doubt Doing More Harm Than Good? 2011. In Daniel Epp’s “dynamic critique” of the Blackstone Principle he rejects what he calls the “double tragedy” argument. As Epps explains, the double tragedy argument “merely posits, that, as a logical matter, these costs are a superset that include all the costs of false acquittals – plus more.” Epps, HARVARD LAW REVIEW, 1125 (2015). Epps cites Richard Lippke who notes that punishment of the innocent does “two bad things,” it harms an innocent individual and fails to punish a guilty individual. Lippke continues, “By contrast, when we fail to punish the guilty, we do (or, perhaps allow) only one bad thing of failing to punish the guilty for their crimes.” Lippke, THE CANADIAN JOURNAL OF LAW AND JURISPRUDENCE, 377, 387 (2013). Though the overlapping harms inherent in wrongful liberty are noted, they are rarely the focus of arguments for or against the Blackstone principle.
both cases, a guilty person is allowed to go free through failures of the criminal justice system. In wrongful liberty cases, the failure is not an unsuccessful attempt to convict a true perpetrator, but the wrongful conviction of an innocent person in the true perpetrator’s place. Particularly relevant to debates over the Blackstone principle, this means that when a false conviction results in a period of wrongful liberty for a true perpetrator, the harms of false conviction include many of the harms of false acquittal.

As has been well-documented by victims themselves, wrongful conviction also harms original crime victims. Many victims face guilt and shaming for their involvement in a wrongful conviction, and those whose true perpetrators are identified can face a second emotionally draining trial.19 Original crime survivors are often asked to serve as key eyewitnesses in police line-up and identification procedures that are later seen to be leading and inaccurate, making them participants in a process they do not control but which leads to miscarriages of justice. This compounds the harm of their original crime victimization, extends the harm to an innocent defendant, and leaves the true perpetrator free to commit more crimes. Original crime victims suffer re-traumatization of the original crime and trial during litigation of the innocent prisoner’s post-conviction claim of innocence and exoneration process. Even without finding the true perpetrator, the process leading to possible legal recognition of error presents a severely traumatic event for the original crime survivor. They are forced to confront the fact that an innocent may have paid the price for their crime. And, all too often, they find that the true

perpetrator was never apprehended or brought to justice. And, as documented here for the first time, criminalization of additional victims is a meaningful consequence of false convictions.

II: Prominent Examples of Wrongful Liberty

A. David Harris

Many are familiar with the case of David Harris, whose killing of a Dallas police officer and framing of Randall Dale Adams were documented in the film The Thin Blue Line. In November of 1976, at just 16 years old, Harris stole his neighbor’s car and his father’s gun and drove from his small home town of Vidor, Texas, to Dallas. While there Harris offered a ride to a man he saw walking along the side of the road. The man, Randall Dale Adams, had just arrived in Dallas in search of work. After dropping Adams off at his hotel, Harris was stopped by police for a routine traffic violation. During the stop he shot Dallas police officer Robert Wood six times with the stolen .22 caliber pistol, continuing to shoot after the officer had fallen to the ground. Harris was eventually arrested in his hometown of Vidor for driving the vehicle involved in the murder. Harris framed Randall Dale Adams for the crime. Though the evidence pointed

---

20 See the heart-wrenching stories brought together by the National Institute of Justice for the first time in holding “listening sessions” in February 2016. These events, bringing together exonerees as well as survivors of crimes for which the wrong person was incarcerated, included numerous expressions of grief and suffering at the various events in the legal system that compounded the harm committed in the original crime itself. National Institute of Justice, U.S. DEPT. OF JUSTICE, Exonerees and Original Victims of Wrongful Conviction: Listening Sessions to Inform Programs and Research, https://www.ncjrs.gov/pdffiles1/nij/249931.pdf (last visited Sep 23, 2016).

These issues are only now gaining greater attention, as evidenced by the fact that the NIJ had never previously held such an event before 2016, and by the creation in 2015 of a new organization, Healing Justice (see HealingJustice.org) by crime survivor and author Jennifer Thompson. These events are not unrelated as Healing Justice was one of the key organizers of the NIJ listening session. Healing Justice is the only organization with an exclusive mission of seeking to address the harms created by wrongful convictions. These harms of wrongful incarceration also involve wrongful liberty; crime survivors, those wrongfully convicted, those associated with either, and all those involved as judges, attorneys, jurors, or in other capacities can be traumatized by the knowledge that they participated not only in putting an innocent in prison, but that they allowed a guilty perpetrator to go free.


overwhelmingly to Harris, he made a far less appealing defendant than the 28-year-old Adams, particularly because Harris was too young to be eligible for the death penalty.  

Adams was convicted and sentenced to death. He spent twelve years in prison before being released in 1989, in large part due to the publicity garnered by the now famous documentary film about the case. Though Harris admitted to the murder during the filming of the documentary, he never formally confessed to it and was never charged. After this early brush with police, Harris went on to commit a number of crimes before joining the army. In 1978, while stationed in Germany, Harris committed a series of burglaries, an armed robbery, and violently assaulted his commanding officer. He was court-martialed and sentenced to one year and one month in Ft. Leavenworth Military Prison. Following his release on June 29, 1979, Harris stole a car and drove to California. Harris and an accomplice picked up a hitchhiker named James Filaan in San Bernardino County. In the ensuing twenty-four hours, Harris and his accomplice forced Filaan to take part in a series of thefts and robberies. When police confronted the three during a robbery Harris aimed his gun at one of the police officers and pulled the trigger, which misfired. The three men were taken into custody and Harris was charged with armed robbery and kidnapping. He was sentenced to six years in San Quentin prison. While incarcerated, Harris was convicted of possession of a deadly weapon by a prisoner and sentenced to an additional two years.

---

Harris was released from San Quentin in 1984 and was permitted to return to Vidor through a special arrangement. In the early morning hours of September 1, 1985, armed with a .38 caliber revolver, Harris broke into the apartment of Mark Mays and his girlfriend, Roxanne Lockhard. While entering their bedroom, Harris woke the couple up and ordered Mays to lock himself in the bathroom. He led Lockhard out of the home at gunpoint and told her to get into his pickup truck. Mays freed himself, and followed Harris and Lockhard with a 9 mm pistol. At trial, Lockhard testified that after hearing gunfire, she got out of the truck to find Mays bent over, wounded. She ran back into the house to call the police, and a shootout ensued. Harris was hit twice before killing Mays and fleeing the scene. Forensic pathologists testified at trial that the muzzle of Harris’s gun was within two feet of Mays’ body when the fatal shot was fired (Texas AG, 2004). Some accounts suggest that Harris shot Mays three times at close range while he lay on the ground wounded. Four days later Harris was arrested after being pulled over on suspicion of drunk driving. During interrogation, Harris attempted to blame Mays for the gunfight, telling police that nothing would have happened if Mays had stayed in the apartment: “That man was crazy,” he said, “He tried to kill me.”

We will never know how many crimes David Harris committed. But the summary above suggests that, after evading charges for the killing of a Dallas police officer, he was guilty at least of:

1. A series of burglaries in Germany while in the US Army
2. Armed robbery
3. Assault on a commanding officer
4. Car theft
5. Kidnapping of James Filaan

---

28 YANT, Presumed guilty: When innocent people are wrongly convicted. 1991.
29 Id. at 31.
31 YANT, Presumed guilty: When innocent people are wrongly convicted 31. 1991.
6. A series of burglaries and thefts in California
7. Attempted killing of a police officer
8. Armed robbery
9. Kidnapping of Roxanne Lockhard
10. Murder of Mark Mays

David Harris is far from alone in engaging in an extended crime spree during a period when, if he had been arrested and convicted for his earlier crime, he would have been incarcerated. Thinking back to Blackstone’s principle, Harris’s case of wrongful liberty encompasses the harms of wrongful conviction as well as the kinds of substantial harms to further victims that are typically associated with wrongful acquittal. We have little information on how many crimes are associated with such periods of “wrongful liberty.” In this paper we propose that documenting these crimes on a larger scale is entirely feasible, and that doing so could shift public opinion and elite debate on how our criminal justice system should balance the risks of false acquittals and false convictions. To do this properly we must recognize that a false conviction often also creates a false liberty.32

**B. Albert Turner**

On October 27, 1987, Willie Grimes learned that there was a warrant out for his arrest and turned himself in to police. He maintained his innocence, offered the names of witnesses who could vouch for his whereabouts, and asked to take a polygraph test but was refused, then arrested and charged with rape and kidnapping. Though police initially suspected Albert Turner, he was never arrested. Instead, they focused on Grimes after an informant suggested that he fit the victim’s description. Grimes was arrested, charged, and convicted of two counts of rape and one count of kidnapping. He was exonerated in 2012 after having served 24 years of a life sentence.

---

32 They do not always do so, since some false convictions involve convictions where no crime had occurred, as for example when a false murder conviction follows a suicide or an accident. Exoneree Beverly Monroe represents the former, and Sabrina Butler the latter; see the National Registry of Exonerations for information on these two cases.
During the period when Mr. Grimes was serving time for Mr. Turner’s 1987 crime, Mr. Turner did not stop committing crimes. In fact, during his period of wrongful liberty, he was convicted of the violent crimes shown in the table below (we do not list drug possession or other nonviolent crimes here). During this period alone, Mr. Turner’s habitually assaultive behavior would have made him eligible in 1989 for prosecution under the current Habitual Misdemeanor Assault statute, N.C.G.S. § 14-33.2, and he could have faced enhanced Class H felonies as a result of his habitual status for every misdemeanor assault charge from 1989 onwards. Having evaded justice in 1987, Turner continued to assault women over the next 30 years, finally going to prison in his 50s after a life of violence.\(^\text{33}\)

Violent Crimes Committed by Albert Turner during the Period Willie Grimes was Imprisoned for Turner’s Earlier Crime.

<table>
<thead>
<tr>
<th>Crime</th>
<th>Date</th>
<th>Conviction</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>9/26/1988</td>
<td>Simple Assault</td>
</tr>
<tr>
<td>2</td>
<td>12/20/1988</td>
<td>Assault on a Female</td>
</tr>
<tr>
<td>3</td>
<td>3/26/1990</td>
<td>Simple Assault</td>
</tr>
<tr>
<td>4</td>
<td>1/5/1994</td>
<td>Simple Assault</td>
</tr>
<tr>
<td>5</td>
<td>12/20/1998</td>
<td>Communicating Threats</td>
</tr>
<tr>
<td>6</td>
<td>12/20/1998</td>
<td>Communicating Threats</td>
</tr>
<tr>
<td>7</td>
<td>3/28/1989</td>
<td>Simple Assault</td>
</tr>
<tr>
<td>8</td>
<td>5/13/1995</td>
<td>Assault on a Female</td>
</tr>
<tr>
<td>9</td>
<td>6/13/1995</td>
<td>Assault with a Deadly Weapon</td>
</tr>
<tr>
<td>10</td>
<td>2/2/1997</td>
<td>Assault on a Female</td>
</tr>
<tr>
<td>11</td>
<td>1/10/1999</td>
<td>Assault on a Female</td>
</tr>
<tr>
<td>12</td>
<td>4/9/2006</td>
<td>Assault on a Female</td>
</tr>
<tr>
<td>13</td>
<td>4/9/2006</td>
<td>Assault with a Deadly Weapon</td>
</tr>
<tr>
<td>14</td>
<td>4/4/2008</td>
<td>Assault on a Female</td>
</tr>
<tr>
<td>15</td>
<td>9/6/2008</td>
<td>Assault on a Female</td>
</tr>
</tbody>
</table>

III. Review of Scholarship on Wrongful Liberty

Much has been written about the aftermath of wrongful incarceration. Particular emphasis has been placed on the experiences of the exonerated in the aftermath of their exoneration. Saundra Westervelt and Kimberly Cook’s efforts to interview death row exonerees about their post-exoneration lives have addressed a number of the issues central to aftermath scholarship including the challenges facing exonerees as they cope with the trauma and stigma of wrongful conviction and the practical hurdles of reintegration.34 Research on the psychological aftermath of exoneration suggests that the exonerated experience both immediate and long-term psychological harms as a result of wrongful conviction including clinical anxiety, depression, and PTSD.35 Clinical work with individuals exonerated after long-term imprisonment has found that they experienced “substantial psychiatric morbidity” and that they and their families faced difficulties similar to those of war veterans who had been exposed to chronic psychological traumas.36 Still others compare the experiences of exonerees to those of refugees.37 More recent work has begun to examine the cultural aftermath of miscarriages of justice, suggesting that wrongful convictions can result in the widespread adoption of false beliefs about the nature of crime.38

Estimates of the rate of wrongful convictions range widely, from Justice Scalia’s 0.027 percent\textsuperscript{39} to as high as 37.7 percent.\textsuperscript{40} Samuel Gross and colleagues reviewed death-sentenced cases and came to an estimate of 4 percent.\textsuperscript{41} Kelly Walsh and colleagues reviewed Virginia sexual assault cases with DNA evidence from the 1970s and 1980s, estimate that 11.6 percent of such convictions were wrongful. Their estimate is based on a random sample of all cases across 56 circuit courts in Virginia, with a total of over 400 cases reviewed. Researchers went to state courts to gather records on this sample of cases and classified each into four categories: indeterminate; inculpatory; exculpatory but insufficient for exoneration; and exculpatory and supportive of exoneration.\textsuperscript{42} Note that they review not actual exonerations, but make their own judgments based on the forensic evidence and a review of the case file. Such a difference may explain why Gross et al. estimated approximately 4 percent wrongful convictions and they estimated nearly three times that amount. Most estimates have been in the 1 to 5 percent range, consistent with Gross’s estimate. There is little reason to believe that a factually inaccurate judicial result would be overturned, suggesting that more wrongfully convicted remain in jail than have been released. Of course, the vast majority of these errors are associated with not only a person wrongfully incarcerated, but one wrongfully left at liberty.

\textsuperscript{39} In his concurrence in \textit{Kansas v. Marsh}, Scalia quotes Joshua Marquis, suggesting that if there were as many as 4,000 wrongful convictions over 15 years (higher than the 340 mentioned by Gross (see immediately below), this would only be a tiny share, 0.027 percent) of the 15 million felony convictions across the nation in that period. (See Scalia, p. 17, in \textit{Kansas v. Marsh} 58 U.S. 163 (2006); see also Joshua Marquis, “The Innocent and the Shammed,” \textit{New York Times}, Jan. 26, 2006, p. A23.


\textsuperscript{41} Samuel R. Gross, Chen Hu, Edward H. Kennedy, and Barbara O’Brien (2014), Rate of False Conviction of Criminal Defendants Who are Sentenced to Death. \textit{Proceedings of the National Academy of Sciences of the United States of America} 71, 4: 1161–89.

An expansive body of scholarship focuses on monetary compensation, documenting existing policies and practices and advocating for improvements to or expansion of these policies.\textsuperscript{43} Others argue that monetary compensation is insufficient, urging the adoption of holistic compensation practices, comprehensive support services tailored to the needs of exonerees, and asserting the importance of appropriate post-conviction responses by the media and state officials.\textsuperscript{44} Related work on public apologies to exonerees suggests that state apologies help exonerees begin to heal following the trauma of wrongful conviction and to begin to rebuild their personal reputation.\textsuperscript{45} Another key concern is that of the public stigma facing exonerees even after they have been proven innocent.\textsuperscript{46}

Far less has been written about the harms of wrongful liberty, though the field and movement seem open to expansion. For example, the \textit{Albany Law Review’s} 2012 edition of \textit{Miscarriages of Justice} focused on aftermath.\textsuperscript{47} The work went beyond addressing the aftermath facing those exonerated to address the effects of wrongful incarceration others: family members

\begin{itemize}
\item \textsuperscript{45} Frederick Lawrence, \textit{Declaring innocence: Use of declaratory judgments to vindicate the wrongly convicted}, 18 \textit{BU PUB. INT. LJ} (2008); Abigail Penzell, \textit{Apology in the context of wrongful conviction: Why the system should say it’s sorry}, 9 \textit{CARDOZO J. CONFLICT RESOL.} (2007).
\item \textsuperscript{46} Kimberley A Clow, et al., \textit{Public Perception of Wrongful Conviction: Support for Compensation and Apologies}, 75 \textit{ALB. L. REV.} (2011); Adina M Thompson, et al., \textit{After exoneration: An investigation of stigma and wrongfully convicted persons}.
\item \textsuperscript{47} Saundra D Westervelt & Kimberly J Cook, \textit{Foreword}, 75 \textit{ALB. L. REV.} 1223, 1223, 1224 (2011).
\end{itemize}
and loved ones of the exoneree; family members and loved ones of the crime survivor / victim; individuals involved with the case as investigators, judicial officials or jurors, or defense team members; and those in the community who are affected by the many barriers to successful reintegration when exonerees return home. This more expansive definition of the effect of wrongful convictions provides a much more accurate sense of the harm done when justice goes wrong. Brian Forst and C. Ronald Huff provide an early review of some relevant literature in a forthcoming analysis.48

We turn now to these concentric circles of harm. As the innocence movement has done well to note, the victims of crimes for which someone is falsely imprisoned are also harmed by miscarriages of justice.49 In addition, miscarriages of justice can result in preventable crimes, crimes of “wrongful liberty” which could not have occurred had the true perpetrator of a crime been correctly identified. Once we acknowledge the breadth of the harms of wrongful incarceration, of the “iceberg,” we can begin to recognize wrongful incarceration as an issue that should concern everyone, not merely those falsely accused, but those victimized by crime and the public generally, who are more likely to be victims of crime as long as guilty parties experience wrongful liberty. In the same vein, the documentation of harms of wrongful liberty can provide legal scholars with a more complete picture of exactly what is at risk in debates over the continued relevance of the Blackstone principle.

---


49 Notably, there is at least one forthcoming piece of scholarship aimed at exploring the broader harms of wrongful conviction that includes an attempt to estimate the number of subsequent crimes made possible by false convictions. Drawing on data from the Innocence Project and the National Registry of Exonerations (NRE), the authors suggest that true perpetrators of violent crimes could account for more than 1,000 additional violent crimes. Brian Forst & C. Ronald Huff, Preventing Violent Crimes by Reducing Wrongful Convictions, in CAMBRIDGE HANDBOOK OF VIOLENT BEHAVIOR AND AGGRESSION, 2nd EDITION (Alexander T. Vazsonyi, et al. eds., 2017).
In his work on wrongful liberty, James Acker suggests that data on crimes committed when the guilty remain at large are “no match for the raw intensity of the underlying case narratives.” Accordingly, Acker illustrates the harsh consequences of wrongful liberty with summaries of twenty cases. Perhaps most shocking of these is the case of Clifton Hall. In 1985 Hall sexually assaulted and brutally murdered the eight-year-old son and seven-year-old daughter of an acquaintance. In 1988 Bryon Halsey, the live-in boyfriend of the children’s mother—who had serious learning disabilities and had dropped out of middle school—was convicted of the crime. As Acker recounts, Hall’s wrongful liberty crime spree began in June of 1991:

[Hall] grabbed an 18-year-old woman from behind on a street and, holding a knife to her throat, orally, vaginally, and anally raped her for up to three hours. Three months later, he abducted a 19-year-old woman and took her to a building where he repeatedly and violently raped her vaginally and anally for two hours. Several months after that, he punched and attempted to rape a 26-year-old woman as she walked toward a train station. In 2007 DNA testing excluded Halsey as the source of DNA at the scene, which instead matched Hall’s DNA, on file as a result of his conviction for three sexual assaults.

In the next section, we bring these two approaches to wrongful liberty together. We collect data on the number of crimes of wrongful liberty in North Carolina exoneration cases and provide firsthand accounts of the intensity and effect of individual crimes of wrongful liberty. We begin below with preliminary efforts to identify crimes of wrongful liberty.

---

51 *Id.* at 1657.
IV. Wrongful Liberty in North Carolina

A. Documenting Crimes of Wrongful Liberty

We began our work with a list of North Carolina exonerees. Here we began with the National Registry and supplemented it to include other cases including some that occurred before the Registry’s list in 1989. (The Appendix lists our 36 cases and the dates of their crime, arrest, and release.) We then associated each exoneree with the true perpetrators of the crimes for which they were falsely imprisoned. In our case this involved 36 exonerees and nine perpetrators, as we explain more detail below. We then collected information about the criminal history of the true perpetrator, through methods discussed in greater detail below. Data collected included the individual offense, case file number, date of offense, date of conviction, subsequent crime status, and what classification the offense falls under. Crimes were split into the following categories: infractions, unknown designations, felony drug crimes, felony sex crimes, felony property crimes, felony violent/weapon offenses, misdemeanor drug/alcohol crimes, misdemeanor violent/weapon crimes, misdemeanor property crimes, all other misdemeanors, and all other felonies. There were no misdemeanor sex crimes present in the data. Our experience in North Carolina suggests that law students working with undergraduate students and the supervision of attorneys experienced with state criminal records databases can gather such information easily. A small financial grant or coordinated effort among innocence projects could allow a more comprehensive national approach. Documenting the crimes of wrongful liberty even for one decade’s worth of exonerees would potentially allow a dramatic demonstration of another aspect of the cost of wrongful convictions. As we discuss below, this is entirely feasible, especially for the more recent cases where electronic records are more easily available.

Since search methods will likely vary from state to state, we suggest beginning the subsequent crimes search by determining the most legitimate and comprehensive source of
criminal records in the jurisdiction at hand. There should be one source in each state that the court system itself uses, which should provide the most accurate information. In the case of North Carolina, this system is called ACIS (Automated Criminal Infraction System). Generally, a state’s department of corrections is likely to provide accurate information as well. Finding case information for crimes committed before records were digitized and crimes committed outside of the state was more difficult. Here we again required the help of local attorneys, including those with access to criminal records in other states. Careful attention to terminology that differs across states’ criminal records systems, including terms referring to release dates, was also important. Though Westlaw and LexisNexis might be useful for identifying case file numbers, we found them insufficient for identifying subsequent crimes because they are often missing complete data on charges and convictions.

We began by looking at the North Carolina Department of Public Safety website. Their website allows for relatively easy compiling of a criminal history, which can be downloaded as a pdf file. Unfortunately this is not the case in many other states. Some states require written requests be sent in by mail, or offer an online portal to acquire the records of defendants. Additionally, we were fortunate to be able to work with the local public defender’s office to access ACIS. To better understand the charges originally faced by exonerees, we also searched news articles through LexisNexisAcademic and Google News. For those unfamiliar with the cases, news coverage can provide valuable information about the underlying charges facing exonerees and about codefendants (true perpetrators) who might have been rightfully convicted at the time of the exoneree’s conviction.

Finally, it was important to ensure the accuracy of offense dates to ensure that subsequent crimes were in fact subsequent. Many of the true perpetrators had extensive criminal records
before the crime associated with the wrongful conviction. While this is pertinent to discussions of why the authorities did not charge them for that crime, these are not crimes of “wrongful liberty” and we were careful to include only those crimes committed during that period between the crime of wrongful conviction and the date when the true perpetrator was finally incarcerated. When there were discrepancies in the offense date, we used caution when determining whether the offense had occurred before or after the offense for which the exonerees were convicted. For example, ACIS provides a date of service of the arrest warrant but not the date of offense. This is often the date the offense occurs, but not always. If someone was caught two weeks after committing breaking and entering, the date served is likely the day they were arrested, rather than the date of the offense. Ultimately, we recommend using caution and common sense when working with the data and erring on the side of underreporting if it is unclear whether a crime is subsequent or not.

**B. Some Preliminary Estimates of Crimes of Wrongful Liberty**

As of September 2016, the New York-based Innocence Project provides these figures:

- 344 individuals exonerated through DNA testing since 1992
- 160 cases where the true perpetrator was identified
- 148 perpetrators in these cases (some were involved in more than one wrongful conviction)
- These 148 true perpetrators were later convicted of:
  - 146 additional violent crimes, of which there were
  - 77 sexual assaults
  - 34 murders
  - 35 other violent crimes.

Because these were all DNA-related cases, a relatively high proportion involve a “match” where the DNA evidence allowed prosecutors not only to release the innocent, but also to identify the guilty party. In North Carolina, we have 36 exonervations, only ten of which are DNA-related (see Appendix). Of these 36 cases, nine involve the identification of the true
perpetrators. In one of these cases (that of Alan Gell), the true perpetrators were arrested at the same time as the exoneree, leaving eight cases with known perpetrators who could have committed subsequent crimes. Subsequent crimes were committed in 6 of those 8 cases. These six individuals collectively were arrested and convicted of 99 subsequent crimes of which 35 were felonies and 13 were violent crimes. These are all crimes that could have, should have, and would have never occurred if these true perpetrators had been in prison for their earlier crimes.

The Appendix shows the list of exonerations in our database and the cases where the true perpetrator was arrested.

There are also several cases that mirror that of Randall Adams, in which true perpetrators have been identified but have not been charged or convicted. For example, Erick Daniels served seven years in prison for a robbery he did not commit. The true perpetrator, Samuel Strong, admitted to the robbery while in prison on unrelated charges but was never charged with or convicted of the crime. We do not include such cases in our analysis because we want to be conservative in our estimates and to rely on official judicial findings of guilt. However, expanding the list of perpetrators to include such cases would expand the list of crimes committed.

North Carolina is also home to a prominent case in which police focused their investigation on and charged an innocent individual, later dropping the charges without identifying the true perpetrator, who went on to commit another heinous crime. The University of North Carolina at Chapel Hill was shaken when the student body president, Eve Carson, was robbed, abducted, and murdered on March 5, 2008. The person convicted of the crime, Laurence Lovette, was arrested just eight days after Carson’s killing, at which point he was also

---

arrested for the January 18, 2008 abduction, robbery and execution-style killing of Duke University graduate student Abhijit Mahato. Lovette was found guilty of Carson’s death in 2011 and was sentenced to life in prison. Following the Mohato murder, Durham police had arrested a suspect other than Lovette, dropping those charges in 2013 before bringing Lovette to trial for the crime. According to testimony at Lovette’s 2014 trial, critical evidence from the Mohato case was not processed for fingerprints or DNA because police were investigating what turned out later to be a false lead. Lovette, according to testimony at his trial, laughed when he saw a television report showing another had been arrested for the Mohato crime. Because key physical evidence was not gathered, his trial was based purely on circumstantial evidence and the testimony of a witness whose story changed several times. He was acquitted on July 30, 2014, leaving the Mohato case open, and suggesting that if the prosecution theory was correct that Lovette had committed this and other crimes that the March 2008 Carson case would not have occurred if the correct suspect had been quickly apprehended in the January 2008 Mohato murder. Though there is no exoneree this does seem to be a case of wrongful liberty. The events certainly motivate a similar concern about the harms of a misguided prosecutorial focus on the innocent resulting in the guilty remaining free to cause further harm.

Thus far we have identified 99 subsequent crimes committed by the true perpetrators after someone else was falsely imprisoned for their crimes. This is certainly an under estimate of the number of crimes committed during these periods of wrongful liberty. Known subsequent crimes range from nonviolent crimes including larceny, trespassing and breaking and entering to

54 Beth Veiliquette, *Both sides rest in Lovette murder trial*, RALEIGH NEWS AND OBSERVER, July 25. 2014.
violent crimes like assault. There were sixteen violent subsequent crimes, fourteen of which were assault convictions. Thirty-five of the subsequent crimes were felonies. Since we lack complete information for the criminal records of some true perpetrators and about the identities of true perpetrators in several cases, these are very conservative estimates. There are at least this many cases of subsequent crimes and very possibly more. In fact, the 36 North Carolina exonerees served a total of approximately 387 years in prison for crimes they did not commit. During that period, the true perpetrator was typically on the street, and if Albert Turner’s case is any indication, they collectively could be guilty of hundreds of violent crimes. Getting it right matters.

C. The Wrongful Liberty of Chris Caviness: “Three murders, how many killers?”

Greensboro, NC was rocked by three violent homicides within six months beginning with the bloody July 1988 killing of NC A&T professor Ernestine Compton in her home. LaMonte Armstrong was eventually convicted of the crime, serving 17 years in prison before being exonerated. In September 1988, Carolyn Sue Lundy was violently killed, in a crime for which Damen Vega was convicted after refusing to accept plea deals and insisting on his innocence. Ms. Compton and Lundy were both middle-aged African American women well known in their community for lending money to those in need. They lived alone. In early 1989, Chris Caviness, desperate for money to sustain his crack cocaine habit, killed his own father with a butcher knife and a lead pipe. Caviness pled guilty to the third crime in July 1989 and was sentenced to a long term, later to be freed on parole. Caviness was an initial suspect in the other two murders as well,

but was never prosecuted for them. As single women likely to have money in their homes, they were logical targets for an addict desperate for drug money.

Vega was sentenced in 1989 to 90 years in prison for a crime he contends Caviness committed. Armstrong was sentenced to life in prison for the Compton murder, though it took years to complete the investigation and the conviction did not come until 1995. After he served 17 years of his life sentence, Armstrong was granted a full pardon of innocence in 2013 by North Carolina Governor Pat McCrory. Police re-examined the evidence at the bloody crime scene of the original Compton murder and found a palm print from none other than Chris Caviness on the wall near where the body was discovered. Caviness lived less than a half-mile from the second of the three victims, but Damen Vega would serve 27 years before gaining parole in 2015; he remains a convicted felon. According to the Duke Innocence Project, but unproven in the courts since the police investigative file has been discarded or lost, Vega is also innocent. The guilty party, Caviness, served 18 years in prison as an admitted patricide, was paroled, and then later died in a crash while racing his car at age 41. Ironically, none other than LaMonte Armstrong had been one of his elementary school teachers. Caviness’ short life left in its wake a series of tragedies.

There is no question that Caviness committed the Compton murder for which Armstrong was wrongfully convicted. There is no question that Caviness later killed his own father, a crime which would not have occurred if he had been promptly arrested for the Compton homicide. And there is a great probability that Caviness committed the Lundy murder for which Vega was convicted. If so, then we have to attribute two subsequent murders and two wrongful convictions to the wrongful liberty of Chris Caviness. A father would likely be alive today if the son had
been arrested after his first homicide. Carolyn Sue Lundy would be alive, and LaMonte Armstrong and Damen Vega would have avoided wrongful incarceration.

IV. Conclusion
Serial, violent criminals such as Albert Turner, David Harris, or Chris Caviness victimize us all. Their victims include the original victim, who is doubly victimized by the crime and the fact that the true perpetrator remains free. The list extends to the individual who goes to prison for a crime he or she did not commit, and the friends and family members of the wrongfully convicted as well as the victim. But the list of victims extends far beyond these individuals and their families. In many cases, those not arrested are well known to the police at the time of the crime, and in some unknown number of cases they go on to long and sustained sprees of crime, sometimes for decades. These violent criminals left on the street victimize untold numbers of victims during a period when they should have been incarcerated. Bringing attention to these crimes of wrongful liberty can help us understand another element of the costs of wrongful convictions. It can also aid us in navigating ongoing debates about foundational principles of our criminal justice system, and how it should weigh the risks of false conviction and false acquittals. Our small project documenting the extent of the issue in North Carolina suggests it is feasible to consider a national collaboration to document these facts nationwide.
## Appendix. North Carolina Exonerations

<table>
<thead>
<tr>
<th>Name</th>
<th>Crime</th>
<th>Convicted</th>
<th>Exonerated</th>
<th>Years</th>
<th>Arrest?</th>
<th>DNA?</th>
</tr>
</thead>
<tbody>
<tr>
<td>John Wesley Benton</td>
<td>1942</td>
<td>1943</td>
<td>1943</td>
<td>1</td>
<td>Y</td>
<td>Y</td>
</tr>
<tr>
<td>Samuel Poole</td>
<td>1973</td>
<td>1973</td>
<td>1974</td>
<td>2</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Christopher Spicer</td>
<td>1973</td>
<td>1973</td>
<td>1975</td>
<td>3</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Lonnie Sawyer</td>
<td>1975</td>
<td>1975</td>
<td>1977</td>
<td>3</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Sandy Sawyer</td>
<td>1975</td>
<td>1975</td>
<td>1977</td>
<td>3</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Leo Waters</td>
<td>1981</td>
<td>1982</td>
<td>2003</td>
<td>22</td>
<td>Y</td>
<td>Y</td>
</tr>
<tr>
<td>Lesly Jean</td>
<td>1982</td>
<td>1982</td>
<td>1991</td>
<td>10</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Ronald Cotton</td>
<td>1984</td>
<td>1985</td>
<td>1995</td>
<td>11</td>
<td>Y</td>
<td>Y</td>
</tr>
<tr>
<td>Darryl Hunt</td>
<td>1984</td>
<td>1985</td>
<td>2004</td>
<td>20</td>
<td>Y</td>
<td>Y</td>
</tr>
<tr>
<td>Sylvester Smith</td>
<td>1984</td>
<td>1984</td>
<td>2004</td>
<td>21</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Dwayne Allen Dail</td>
<td>1987</td>
<td>1989</td>
<td>2007</td>
<td>19</td>
<td>Y</td>
<td>Y</td>
</tr>
<tr>
<td>Levon Junior Jones</td>
<td>1987</td>
<td>1993</td>
<td>2008</td>
<td>16</td>
<td></td>
<td></td>
</tr>
<tr>
<td>LaMonte Armstrong*</td>
<td>1988</td>
<td>1995</td>
<td>2013</td>
<td>19</td>
<td>Y*</td>
<td></td>
</tr>
<tr>
<td>Keith Brown</td>
<td>1991</td>
<td>1993</td>
<td>1999</td>
<td>7</td>
<td>Y</td>
<td>Y</td>
</tr>
<tr>
<td>Gregory Taylor*</td>
<td>1991</td>
<td>1993</td>
<td>2010</td>
<td>18</td>
<td>Y*</td>
<td></td>
</tr>
<tr>
<td>Floyd Brown</td>
<td>1993</td>
<td>1993</td>
<td>2007</td>
<td>15</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Charles Munsey</td>
<td>1993</td>
<td>1993</td>
<td>1998</td>
<td>6</td>
<td>Y</td>
<td></td>
</tr>
<tr>
<td>Jerry Lee Hamilton</td>
<td>1994</td>
<td>1994</td>
<td>2003</td>
<td>10</td>
<td>Y</td>
<td>Y</td>
</tr>
<tr>
<td>Alan Gell</td>
<td>1995</td>
<td>1998</td>
<td>2004</td>
<td>7</td>
<td>Y</td>
<td></td>
</tr>
<tr>
<td>Alfred Rivera</td>
<td>1996</td>
<td>1997</td>
<td>1999</td>
<td>3</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Shawn Giovanni Massey</td>
<td>1998</td>
<td>1999</td>
<td>2012</td>
<td>12</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Erick Daniels</td>
<td>2000</td>
<td>2001</td>
<td>2008</td>
<td>8</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Kenneth Kagonyera</td>
<td>2000</td>
<td>2001</td>
<td>2011</td>
<td>11</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Noe Moreno</td>
<td>2006</td>
<td>2007</td>
<td>2012</td>
<td>6</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Donald Edward Sweat</td>
<td>2007</td>
<td>2007</td>
<td>2009</td>
<td>3</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Totals, 36 exonerations: 387

Note: Several additional cases saw the identification of a perpetrator, but not their arrest and conviction for the original crime. We list only those cases where a subsequent conviction confirmed their status as the perpetrator. An
asterisk (*) in the column to the right of the “DNA” column means that the case is not included in the Innocence Project's list of DNA exonerations because post-conviction DNA evidence was not central to establishing innocence, and other non-DNA factors were essential to the exoneration.